



West Midlands Police and Crime Panel

PCC Collaboration

PURPOSE OF REPORT

1. This report provides information on the collaboration work of the Commissioner, including:
 - the current working relationship between the Office of the Police and Crime Commissioner (OPCC) and the West Midlands Mayor and Combined Authority (WMCA), including information on proposed areas for future joint working.
 - Work with the National Ballistics Intelligence Service.
 - Regional collaboration with other police and crime commissioners and police forces.

GOVERNANCE ENGAGEMENT

2. The Police and Crime Commissioner has had observer (non-voting) status at WMCA since 11 March 2016.
3. The Office of the Police and Crime Commissioner is represented on the following WMCA committees and bodies:
 - a. WMCA Board
 - b. WMCA Programme Board
 - c. Public Service Reform Board
 - d. Well Being Board
 - e. Mental Health Commission
 - f. West Midlands Strategic Transportation Co-ordination Group
4. SPCB member Dr Sarah Marwick has offered to participate in the Mayor's Homelessness Taskforce, given that she is a General Practitioner with Special Interest with healthcare for the homeless.
5. The OPCC will seek representation on the WMCA Devolution Strategy Group, which develops proposals for future devolution deals.
6. The OPCC has invited, or will invite, WMCA to be part of the following OPCC committees and bodies:

- a. West Midlands Local Criminal Justice Board
 - b. West Midlands Community Safety Partnership
7. The Police and Crime Commissioner will meet the Mayor informally every two months.

BUDGETS FOR WMCA RELATED ACTIVITIES SUPPORTED BY THE OPCC IN 2017-18

8. Contribution to core budget:
- a. Observer status. Budget in 2017-18: £21,250 (includes early payment discount)
9. Mental Health Commission:
- a. Director of Implementation. The OPCC pays a third of the salary of a seconded West Midlands Police Superintendent, with WMCA and the NHS paying the balance. OPCC budget allocation in 2017-18: £30,000
 - b. The “Through the Gate” project has been established as a pilot in Featherstone Prison to identify a cohort of individuals (n=24) who will be released back into the Wolverhampton area, providing a support package for the last 6 weeks of the prison sentence and for 6 -12 weeks within the community setting. The programme seeks to reduce reoffending rates by creating a more effective transition back into the community and using peer networks to support the individual into housing, primary care and employment. This programme will commence in October 2017. OPCC budget allocation in 2017-18: £80,000
 - c. Mental Health Treatment Referrals Pilot. With the support of probation colleagues a number of MHTR’s (11) have been successfully delivered to date. Two further pilots in Coventry and the Black Country will commence in autumn 2017. OPCC budget allocation in 2017-18: £120,000
10. Public Service Reform:
- a. “New Chance” project. New Chance is a whole systems approach to responding to women in custody across Birmingham and Sandwell. The project is working with women who have complex needs and have seen approximately 300 women. To date, 100% of clients at Birmingham have been the victim of domestic abuse/violence. Large number of clients also experienced mental health issues. The project has been more successful for those that have a range of issues rather than clients with a single issue. OPCC budget allocation in 2017-18: £100,000
 - b. New Chance project evaluation by the University of Birmingham. Early indications are very positive. OPCC budget allocation in 2017-18: £9,000
11. 2017 Mayoral election:
- a. Support for www.wmcaelects.co.uk. OPCC budget allocation in 2017-18: £500

WEST MIDLANDS POLICE SUPPORT FOR WMCA ACTIVITIES

12. West Midlands Police has:

- a. Released a Superintendent on full-time secondment to serve as Director of Implementation for the Mental Health Commission
- b. Nominated a Chief Superintendent to support the Public Service Reform strand
- c. Facilitated engagement and support from Accenture UK in the Public Service Reform work stream
- d. Engaged with Birmingham City Council and WMCA in the development of proposals for hosting the 2022 Commonwealth Games.

COMMUNICATION PROTOCOL

13. The OPCS is agreeing with WMCA, the Mayor, and West Midlands Police an operational protocol for the provision of information relating to policing and community safety matters, and communications activity in response to major incidents.

AREAS FOR FUTURE WORKING WITH THE MAYOR & WMCA

14. Transport:

- a. Network resilience and traffic management
- b. Uninsured vehicles
- c. Safer Travel
- d. Reducing the number of people Killed and Seriously Injured on our roads

15. Land Commission:

- a. Unauthorised encampments and Travellers

16. Economic development:

- a. Public Sector procurement policies
- b. Reducing youth unemployment
- c. Support for social enterprise
- d. Mentoring schemes

17. Community safety:

- a. Urban street gangs and violence
- b. Protecting businesses against organised crime and cybercrime
- c. Tackling drug and substance misuse
- d. Promoting social cohesion and reducing violent extremism

18. Public Service Reform

- a. Public sector data: collation, visualisation, predictive analytics and inter-organisational data sharing
- b. Safer detention: secure accommodation for children
- c. Blue light services collaboration
- d. Criminal Justice System devolution
- e. Violence reduction
- f. One Public Estate

NABIS S22 COLLABORATION AGREEMENT

19. The s22 collaboration agreement puts the relationship between the National Ballistics Intelligence Service (NABIS) and individual police forces on a legal footing, setting out the basis for future collaboration, funding and engagement. The agreement therefore addresses concerns around transparency of governance, data protection and management and other issues associated with its work. As the PCC for the host force - West Midlands Police – and representing all PCCs on the Governance Board, the Commissioner contacts PCCs seeking issues to raise at the Board and feeds back accordingly.

NABIS FIREARMS SURRENDER

20. NABIS are coordinating a national firearms surrender from 13th to 26th November following a similar surrender held in 2014 which saw thousands of firearms removed from circulation. All forces are asked to participate by implementing a local surrender in which NABIS will offer a triage service during the collection period. The surrender also provides an opportunity for forces to engage with communities to raise support, reduce firearms availability and reassure those that we serve that we are doing everything we can to reduce gun crime.

REGIONAL COLLABORATION

21. The PCC's Office remains committed to collaboration and has taken steps to increase the robustness of strategic relationships with policing partners across the West Midlands region (Staffordshire, Warwickshire, West Mercia and West Midlands). To support this work, two Regional Policy Officers (RPOs) began working for the four Police and Crime Commissioners in the wider region in September 2016.
22. The RPOs deliver their function through two primary means; report writing and strategic engagement. The RPOs are regularly required to produce reports which seek to increase PCC understanding of specific issues. These reports are developed to a specification agreed by the four Chief Executives from the four PCC Offices and their line manager who leads the Policy and Commissioning team in West Midlands PCC's Office. The strategic engagement is primarily delivered through the Regional Governance Group and through local accountability measures as discussed below.

Regional Governance Group

23. As part of their portfolios, the Regional Policy Officers cover the Regional Organised Crime Unit (ROCU), West Midlands Counter Terrorism Unit (CTU), Central Motorway Policing Group (CMPG)/ Roads Policing and the National Police Air Service (NPAS). To support the oversight function of PCCs, the RPOs coordinate the Regional Governance Group meetings which take place once a quarter. These meetings are attended by the four Police and Crime Commissioners, their Chief Executives and the four Chief Constables from each force in the region.
24. The Regional Governance Group requires the production of four reports (CMPG/Roads Policing, NPAS, CTU and ROCU). These reports contain operational and performance analysis which allows PCCs to assess whether the four entities mentioned are providing value for money and are protecting the public from harm. The Regional Policy Officers work with the report authors to ensure that papers are produced to the required specification. This is important as the reports aid the continuity of discussions on a quarterly basis and supports the development of strategic actions for force and PCC colleagues.

Local accountability measures

25. Following their appointments, the RPOs developed local accountability measures by introducing and enhancing police led briefings for serious and organised crime and counter terrorism. These briefings occur at force level as it is important for PCCs to understand threats at a local level. The briefings also allow PCCs to understand how local and neighbourhood policing collaborates with the ROCU and CTU.

Regional Organised Crime Unit

26. The ROCU is a developing regional unit which deals with a broad spectrum of serious and organised crime such as cyber, fraud, child sexual exploitation, modern slavery, firearms and county line drug problems. The ROCU for the West Midlands has developed considerably over the past 12 months with the addition of operational and surveillance teams which have been 'lifted and shifted' from forces. The advantage of a regional unit on local forces is the ability to offer additional coverage, seven days a week with the capacity to cover multiple jobs by pooling the resources together. In addition, the specialist skills and intelligence within the ROCU is also accessible for assisting local forces with operations.
27. On a quarterly basis, at the Regional Governance Group, the ROCU provide update reports which consist of key performance data and allow PCCs to have oversight of the development and performance of the ROCU. The Regional Policy Officer is also tasked with 'deep dives' to further allow scrutiny and oversight by the PCCs. The RPO completed a ROCU baseline report which picked out a number of recommendations. As a result, the ROCU have further improved the performance measures presented to PCCs. The ROCU for the West Midlands is one of nine ROCUs in the country and are often also tasked by the National Crime Agency.

Central Motorway Policing Group/ Regional Roads Policing

28. The aim of the Central Motorway Policing Group is to prevent criminal's use of the motorway network and help to make the roads safer. Currently, CMPG is made up of three of the four regional forces, Staffordshire, West Mercia and West Midlands with headquarters in Perry Barr and two additional bases in Worcestershire and Staffordshire.
29. Warwickshire have been outside of the Central Motorway Policing Group for over a decade. As a part of the regional roads collaboration, the four PCCs have been working to bring Warwickshire into a regional model. West Mercia has since announced their intention to leave CMPG in order to deliver a roads policing model across West Mercia and Warwickshire.

West Midlands Counter Terrorism Unit

30. The West Midlands Counter Terrorism Unit (CTU) is one of nine Counter Terrorism Units and Counter Terrorism Intelligence Units which operate as Network nationally. The West Midlands CTU sits directly within West Midlands Police, but has regional scope and works closely with the Special Branches which serve Staffordshire, Warwickshire and West Mercia.
31. The West Midlands CTU is an integral part of the CT Network and works with other Units nationally to combat the threats from terrorism and domestic extremism. The West Midlands CTU works to the '4P's' (Prevent, Prepare, Protect and Pursue) as described under the Home Office Counter Terrorism Strategy (known as CONTEST).
32. As part of their role, the RPO engages with colleagues from the CTU in a number of forums to discuss issues related to the West Midlands Force area and to the wider region. This engagement is separate to that which occurs through the Regional Governance Group and in the local accountability forum. One of the main areas of focus for the RPO has been the enhancement of performance reporting mechanisms. This is a growing area of work but substantial progress has been made in the last

year. Work is also underway to assess the impact of the nationally mandated Armed Uplift Programme on all the forces in the wider region.

33. Another area of focus for the Regional Policy Officer, under the counter terrorism work stream, is the Counter Terrorism Strategic Board (CTSB). This Board is chaired by PCC David Jamieson and it acts an oversight function for PCCs that have a CTU/CTUI in their force areas. As well as chair, PCC David Jamieson acts as the regional representative on this Board and communicates issues that have been raised by the other three PCCs in the region. The RPO acts as part of the secretariat function for this Board and supports PCC Jamieson in his role as chair.

National Police Air Service

34. The National Police Air Service is delivered through a lead force model and managed jointly by West Yorkshire PCC's Office and West Yorkshire Police. NPAS has a critical role in policing as the Service provides aerial support for operational colleagues on the ground. The focus for the RPO over the last 12 months has been on ensuring that the Service delivers value for money, which PCCs need to understand in their role as co-commissioners of NPAS. To aid this, the RPO supports the development of a report which is presented at the Regional Governance Group on a quarterly basis. Furthermore, the RPO is also completing a baseline report which seeks to provide PCCs with a greater understanding of NPAS and its performance in the region.

National Programmes

35. Alongside regional collaboration, the Regional Policy Officers produce regional responses to national programmes such as the Specialist Capabilities Programme and the Emergency Services Mobile Communications Programme. As a result, the four PCCs in the region have a clearer role in oversight of national programmes which will directly impact on policing in our local areas.

Specialist Capabilities Programme

36. The Specialist Capabilities programme was commissioned by Chief Constables and PCCs in 2015, with the Programme's Vision Statement agreed in June 2016:

"In order to better protect the public, we will enhance our response to new and complex threats, developing our network and the way we deliver specialist capabilities by reinforcing and connecting policing locally, nationally and beyond"

37. The Specialist Capabilities Programme is seeking to set up a networked model of policing for specialist areas such as technical surveillance and major investigations. The RPOs have been working with the four Police and Crime Commissioners to ensure that the development of the national programme has the necessary and proportionate oversight which is required from PCCs as it develops.

Emergency Services Mobile Communications Programme

38. The Emergency Services Mobile Communications Programme (ESMCP) is a replacement for the current airwave radio system. ESMCP will provide the next generation communication system for the 3 emergency services (police, fire and rescue, and ambulance) and other public safety users. This system will be called the emergency services network (ESN). ESN will provide the next generation integrated critical voice and broadband data services for the 3 emergency services.
39. The Regional Policy Officers have become engaged with the development programme given the impact it will have on policing from a communication and interoperability standpoint. The ESMCP is currently a standing item on the Regional Governance Group agenda. The RPOs take a leading role in communicating the views about the development of the programme with the Home Office and will continue to do so.

FINANCIAL IMPLICATIONS

40. Total OPCC budget in support of WMCA related activity in 2017-18 is £360,750.
41. There are additional costs associated with OPCC staff time allocated to WMCA related work.

LEGAL IMPLICATIONS

42. Payments in support of projects are made as “Crime and Disorder Reduction Grants” in accordance with Section 9 of the Police Reform and Social Responsibility Act 2011.
43. Other payments are made in accordance with Standing Orders.

RECOMMENDATIONS

44. The Panel is asked to note this report

Jonathan Jardine
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Office of the Police and Crime Commissioner